Amendment in the Nature of a Substitute to H.R. 1701

Offered by Mr. Jones of North Carolina or Mr. Maloney of Connecticut

Strike all after the enacting clause and insert the following:

1 SECTION 1. SHORT TITLE.

- This Act may be cited as the "Consumer Rental Pur-
- 3 chase Agreement Act".

4 SEC. 2. FINDINGS AND DECLARATION OF PURPOSE.

- 5 (a) FINDINGS.—The Congress finds as follows:
- 6 (1) The rental-purchase industry provides a 7 service that meets and satisfies the demands of
- 8 many consumers.
- 9 (2) Each year, approximately 2,300,000 United
- 10 States households enter into rental-purchase trans-
- actions and over a 5-year period approximately
- 4,900,000 United States households will do so.
- 13 (3) Competition among the various firms en-
- gaged in the extension of rental-purchase trans-



1	actions would be strengthened by informed use of
2	rental-purchase transactions.
3	(4) The informed use of rental-purchase trans-
4	actions results from an awareness of the cost thereof
5	by consumers.
6	(b) Purpose.—The purpose of this title is to assure
7	the availability of rental-purchase transactions and to as-
8	sure simple, meaningful, and consistent disclosure of rent-
9	al-purchase terms so that consumers will be able to more
10	readily compare the available rental-purchase terms and
11	avoid uninformed use of rental-purchase transactions, and
12	to protect consumers against unfair rental-purchase prac-
13	tices.
14	SEC. 3. CONSUMER CREDIT PROTECTION ACT.
15	The Consumer Credit Protection Act is amended by
16	adding at the end the following new title:
17	"TITLE X—RENTAL-PURCHASE
18	TRANSACTIONS
	"Sec. 1001. Definitions.

"Sec. 1002. Exempted transactions.

"Sec. 1003. General disclosure requirements.

"Sec. 1004. Rental-purchase disclosures.

"Sec. 1005. Other agreement provisions.

"Sec. 1006. Right to acquire ownership.

"Sec. 1007. Prohibited provisions.

"Sec. 1008. Statement of accounts.

"Sec. 1009. Renegotiations and extensions.

"Sec. 1010. Point-of-rental disclosures.

"Sec. 1011. Rental-purchase advertising.

"Sec. 1012. Civil liability.

"Sec. 1013. Additional grounds for civil liability.

"Sec. 1014. Liability of assignees.

"Sec. 1015. Regulations.



"Sec.	1016.	Enforcement

"Sec. 1017. Criminal liability for willful and knowing violation.

"Sec. 1018. Relation to other laws.

"Sec. 1019. Effect on government agencies.

"Sec. 1020. Compliance date.

1 "SEC. 1001. DEFINITIONS.

2	"For purposes of this title, the following definitions
3	shall apply:
4	"(1) Advertisement.—The term 'advertise-
5	ment' means a commercial message in any medium
6	that promotes, directly or indirectly, a rental-pur-
7	chase agreement but does not include price tags,
8	window signs, or other in-store merchandising aids.
9	"(2) AGRICULTURAL PURPOSE.—The term 'ag-
10	ricultural purpose' includes—
11	"(A) the production, harvest, exhibition,
12	marketing, transformation, processing, or man-
13	ufacture of agricultural products by a natural
14	person who cultivates plants or propagates or
15	nurtures agricultural products; and
16	"(B) the acquisition of farmlands, real
17	property with a farm residence, or personal
18	property and services used primarily in farm-



"(3) Board.—The term 'Board' means the

"(4) Cash price.—The term 'cash price'

Board of Governors of the Federal Reserve System.

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ing.

1	nary course of business, offers to sell for cash the
2	property that is the subject of the rental-purchase
3	transaction.
4	"(5) Consumer.—The term 'consumer' means
5	a natural person who is offered or enters into a rent-
6	al-purchase agreement.
7	"(6) Date of consummation.—The term
8	'date of consummation' means the date on which a
9	consumer becomes contractually obligated under a
10	rental-purchase agreement.
11	"(7) Initial payment.—The term 'initial pay-
12	ment' means the amount to be paid before or at the
13	consummation of the agreement or the delivery of
14	the property if delivery occurs after consummation,
15	including the rental payment; service, processing, or
16	administrative charges; delivery fee; refundable secu-
17	rity deposit; taxes; mandatory fees or charges; and
18	any optional fees or charges agreed to by the con-
19	sumer.
20	"(8) Merchant.—The term 'merchant' means
21	a person who provides the use of property through
22	a rental-purchase agreement in the ordinary course
23	of business and to whom a consumer's initial pay-

ment under the agreement is payable.

	<u> </u>
1	"(9) Payment schedule.—The term 'pay-
2	ment schedule' means the amount and timing of the
3	periodic payments and the total number of all peri-
4	odic payments that the consumer will make if the
5	consumer acquires ownership of the property by
6	making all periodic payments.
7	"(10) Periodic Payment.—The term 'periodic
8	payment' means the total payment a consumer will
9	make for a specific rental period after the initial
10	payment, including the rental payment, taxes, man-
11	datory fees or charges, and any optional fees or
12	charges agreed to by the consumer.
13	"(11) Property.—The term 'property' means
14	property that is not real property under the laws of
15	the State where the property is located when it is
16	made available under a rental-purchase agreement.
17	"(12) Rental Payment.—The term 'rental
18	payment' means rent required to be paid by a con-
19	sumer for the possession and use of property for a
20	specific rental period, but does not include taxes or
21	any fees or charges.
22	"(13) Rental Period.—The term 'rental pe-
23	riod' means a week, month, or other specific period
24	of time, during which the consumer has a right to

possess and use property that is the subject of a



1	rental-purchase agreement after paying the rental
2	payment and any applicable taxes for such period.
3	"(14) Rental-purchase agreement.—
4	"(A) IN GENERAL.—The term 'rental-pur-
5	chase agreement' means a contract in the form
6	of a bailment or lease for the use of property
7	by a consumer for an initial period of 4 months
8	or less, that is renewable with each payment by
9	the consumer, and that permits but does not
10	obligate the consumer to become the owner of
11	the property.
12	"(B) Exclusions.—The term 'rental-pur-
13	chase agreement' does not include—
14	"(i) a credit sale (as defined in section
15	103(g) of the Truth in Lending Act);
16	"(ii) a consumer lease (as defined in
17	section 181(1) of such Act); or
18	"(iii) a transaction giving rise to a
19	debt incurred in connection with the busi-
20	ness of lending money or a thing of value.
21	"(15) Rental-purchase cost.—
22	"(A) In general.—For purposes of sec-
23	tions 1010 and 1011, the term 'rental-purchase
24	cost' means the sum of all rental payments and
25	mandatory fees or charges imposed by the mer-



1	chant as a condition of entering into a rental-
2	purchase agreement or acquiring ownership of
3	property under a rental-purchase agreement,
4	such as the following:
5	"(i) Service, processing, or adminis-
6	trative charge.
7	"(ii) Fee for an investigation or credit
8	report.
9	"(iii) Charge for delivery required by
10	the merchant.
11	"(B) Excluded items.—The following
12	fees or charges shall not be taken into account
13	in determining the rental-purchase cost with re-
14	spect to a rental-purchase transaction:
15	"(i) Fees and charges prescribed by
16	law, which actually are or will be paid to
17	public officials or government entities, such
18	as sales tax.
19	"(ii) Fees and charges for optional
20	products and services offered in connection
21	with a rental-purchase agreement.
22	"(16) State.—The term 'State' means any
23	State of the United States, the District of Columbia,
24	any territory of the United States, Puerto Rico,
25	Guam, American Samoa, the Trust Territory of the



- 1 Pacific Islands, the Virgin Islands, and the Northern
- 2 Mariana Islands.
- 3 "(17) Total cost.—The term 'total cost'
- 4 means the sum of the initial payment and all peri-
- 5 odic payments in the payment schedule to be paid by
- 6 the consumer to acquire ownership of the property
- 7 that is the subject of the rental-purchase agreement.

8 "SEC. 1002. EXEMPTED TRANSACTIONS.

- 9 "This title shall not apply to rental-purchase agree-
- 10 ments primarily for business, commercial, or agricultural
- 11 purposes, or those made with Government agencies or in-
- 12 strumentalities.

13 "SEC. 1003. GENERAL DISCLOSURE REQUIREMENTS.

- 14 "(a) RECIPIENT OF DISCLOSURE.—A merchant shall
- 15 disclose to any person who will be a signatory to a rental-
- 16 purchase agreement the information required by sections
- 17 1004 and 1005.
- 18 "(b) Timing of Disclosure.—The disclosures re-
- 19 quired under sections 1004 and 1005 shall be made before
- 20 the consummation of the rental-purchase agreement and
- 21 clearly and conspicuously in writing as part of the rental-
- 22 purchase agreement to be signed by the consumer.
- 23 "(c) Clearly and conspicuously.—.As used in
- 24 this section, the term 'clearly and conspicuously' means
- 25 that information required to be disclosed to the consumer

shall be worded plainly and simply, and appear in a type 1 2 size, prominence, and location as to be readily noticeable, 3 readable, and comprehensible to an ordinary consumer. 4 "SEC. 1004. RENTAL-PURCHASE DISCLOSURES. 5 "(a) In General.—For each rental-purchase agreement, the merchant shall disclose to the consumer the fol-6 lowing, to the extent applicable: "(1) The date of the consummation of the rent-8 9 al-purchase transaction and the identities of the 10 merchant and the consumer. 11 "(2) A brief description of the rental property, 12 which shall be sufficient to identify the property to 13 the consumer, including an identification or serial 14 number, if applicable, and a statement indicating 15 whether the property is new or used. 16 "(3) A description of any fee, charge or penalty, 17 in addition to the periodic payment, that the con-18 sumer may be required to pay under the agreement, 19 which shall be separately identified by type and 20 amount. 21 "(4) A clear and conspicuous statement that 22 the transaction is a rental-purchase agreement and 23 that the consumer will not obtain ownership of the 24 property until the consumer has paid the total dollar

amount necessary to acquire ownership.

1	"(5) The amount of any initial payment, which
2	includes the first periodic payment, and the total
3	amount of any fees, taxes, or other charges, required
4	to be paid by the consumer.
5	"(6) The amount of the cash price of the prop-
6	erty that is the subject of the rental-purchase agree-
7	ment, and, if the agreement involves the rental of 2
8	or more items as a set (as may be defined by the
9	Board in regulation) a statement of the aggregate
10	cash price of all items shall satisfy this requirement.
11	"(7) The amount and timing of periodic pay-
12	ments, and the total number of periodic payments
13	necessary to acquire ownership of the property
14	under the rental-purchase agreement.
15	"(8) The total cost, using that term, and a
16	brief description, such as "This is the amount you
17	will pay the merchant if you make all periodic pay-
18	ments to acquire ownership of the property.".
19	"(9) A statement of the consumer's right to ter-
20	minate the agreement without paying any fee or
21	charge not previously due under the agreement by
22	voluntarily surrendering or returning the property in
23	good repair upon expiration of any lease term.
24	"(10) Substantially the following statement:

'OTHER IMPORTANT TERMS: See your



1	rental-purchase agreement for additional important
2	information on early termination procedures, pur-
3	chase option rights, responsibilities for loss, damage
4	or destruction of the property, warranties, mainte-
5	nance responsibilities, and other charges or penalties
6	you may incur.'.
7	"(b) Form of Disclosure.—The disclosures re-
8	quired by paragraphs (4) through (10) of subsection (a)
9	shall be segregated from other information at the begin-
10	ning of the rental-purchase agreement and shall contain
11	only directly related information, and shall be identified
12	in boldface, upper-case letters as follows: "IMPOR-
13	TANT RENTAL-PURCHASE DISCLOSURES'.
14	"(c) Disclosure Requirements Relating to In-
15	SURANCE PREMIUMS AND LIABILITY WAIVERS.—
16	"(1) In general.—A merchant shall clearly
17	and conspicuously disclose in writing to the con-
18	sumer before the consummation of a rental-purchase
19	agreement that the purchase of leased property in-
20	surance or liability waiver coverage is not required
21	as a condition for entering into the rental-purchase
22	agreement.
23	"(2) Affirmative written request after
24	COST DISCLOSURE.—A merchant may provide insur-



1	rectly, in connection with a rental-purchase trans-
2	action only if—
3	"(A) the merchant clearly and conspicu-
4	ously discloses to the consumer the cost of each
5	component of such coverage before the con-
6	summation of the rental-purchase agreement;
7	and
8	"(B) the consumer signs an affirmative
9	written request for such coverage after receiving
10	the disclosures required under subparagraph
11	paragraph (A) of this paragraph and paragraph
12	(1).
13	"(d) Accuracy of Disclosure.—
	"(d) Accuracy of Disclosure.— "(1) In general.—The disclosures required to
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13 14	"(1) In general.—The disclosures required to
13 14 15	"(1) IN GENERAL.—The disclosures required to be made under subsection (a) shall be accurate as of
13 14 15 16	"(1) IN GENERAL.—The disclosures required to be made under subsection (a) shall be accurate as of the date the disclosures are made, based on the in-
13 14 15 16	"(1) IN GENERAL.—The disclosures required to be made under subsection (a) shall be accurate as of the date the disclosures are made, based on the information available to the merchant.
13 14 15 16 17	"(1) In general.—The disclosures required to be made under subsection (a) shall be accurate as of the date the disclosures are made, based on the information available to the merchant. "(2) Information subsequently rendered
13 14 15 16 17 18	"(1) In general.—The disclosures required to be made under subsection (a) shall be accurate as of the date the disclosures are made, based on the information available to the merchant. "(2) Information subsequently rendered information.—If information required to be dis-
13 14 15 16 17 18 19	"(1) In general.—The disclosures required to be made under subsection (a) shall be accurate as of the date the disclosures are made, based on the information available to the merchant. "(2) Information subsequently rendered information required to be disclosed under subsection (a) is subsequently rendered
13 14 15 16 17 18 19 20	"(1) In general.—The disclosures required to be made under subsection (a) shall be accurate as of the date the disclosures are made, based on the information available to the merchant. "(2) Information subsequently rendered inaccurate as a result of any agreement between the

racy shall not constitute a violation of this title.



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1	"SEC.	1005.	OTHER	AGREEMENT	PROVISIONS.
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2	"(a) In General.—Each rental-purchase agreement
3	shall—
4	"(1) provide a statement specifying whether the
5	merchant or the consumer is responsible for loss,

theft, damage, or destruction of the property;

"(2) provide a statement specifying whether the merchant or the consumer is responsible for maintaining or servicing the property, together with a brief description of the responsibility;

"(3) provide that the consumer may terminate the agreement without paying any charges not previously due under the agreement by voluntarily surrendering or returning the property that is the subject of the agreement upon expiration of any rental period;

"(4) contain a provision for reinstatement of the agreement, which at a minimum—

"(A) permits a consumer who fails to make a timely rental payment to reinstate the agreement, without losing any rights or options which exist under the agreement, by the payment of all past due rental payments and any other charges then due under the agreement and a payment for the next rental period within 7 business days after failing to make a timely

1	rental payment if the consumer pays monthly,
2	or within 3 business days after failing to make
3	a timely rental payment if the consumer pays
4	more frequently than monthly;
5	"(B) if the consumer returns or voluntarily
6	surrenders the property covered by the agree-
7	ment, other than through judicial process, dur-
8	ing the applicable reinstatement period set forth
9	in subparagraph (A), permits the consumer to
10	reinstate the agreement during a period of at
11	least 60 days after the date of the return or
12	surrender of the property by the payment of all
13	amounts previously due under the agreement,
14	any applicable fees, and a payment for the next
15	rental period;
16	"(C) if the consumer has paid 50 percent
17	or more of the total cost necessary to acquire
18	ownership and returns or voluntarily surrenders
19	the property, other than through judicial proc-
20	ess, during the applicable reinstatement period
21	set forth in subparagraph (A), permits the con-
22	sumer to reinstate the agreement during a pe-
23	riod of at least 120 days after the date of the
24	return of the property by the payment of all

amounts previously due under the agreement,



1	any applicable fees, and a payment for the next
2	rental period; and
3	"(D) permits the consumer, upon rein-
4	statement of the agreement to receive the same
5	property, if available, that was the subject of
6	the rental-purchase agreement, or if the same
7	property is not available, a substitute item of
8	comparable quality and condition may be pro-
9	vided to the consumer; except that, the Board
10	may, by regulation or order, exempt any inde-
11	pendent small business (as defined by the
12	Board by regulation) from the requirement of
13	providing the same or comparable product dur-
14	ing the extended reinstatement period provided
15	in subparagraph (C), if the Board determines,
16	taking into account such standards as the
17	Board determines to be appropriate, that the
18	reinstatement right provided in such subpara-
19	graph would provide excessive hardship for such
20	independent small business.
21	"(5) provide a statement specifying the terms
22	under which the consumer shall acquire ownership of
23	the property that is the subject of the rental-pur-
24	chase agreement either by payment of the total cost
25	to acquire ownership, as provided in section 1006, or



1	by exercise of any early purchase option provided in
2	the rental-purchase agreement;
3	"(6) provide a statement disclosing that if any
4	part of a manufacturer's express warranty covers
5	the property at the time the consumer acquires own-
6	ership of the property, the warranty will be trans-
7	ferred to the consumer if allowed by the terms of the
8	warranty; and
9	"(7) provide, to the extent applicable, a descrip-
10	tion of any grace period for making any periodic
11	payment, the amount of any security deposit, if any,
12	to be paid by the consumer upon initiation of the
13	rental-purchase agreement, and the terms for refund
14	of such security deposit to the consumer upon re-
15	turn, surrender or purchase of the property.
16	"(b) Repossession During Reinstatement Pe-
17	RIOD.—Subsection (a)(4) shall not be construed so as to
18	prevent a merchant from attempting to repossess property
19	during the reinstatement period pursuant to subsection
20	(a)(4)(A), but such a repossession does not affect the con-
21	sumer's right to reinstate.
22	"SEC. 1006. RIGHT TO ACQUIRE OWNERSHIP.
23	"(a) IN GENERAL —The consumer shall acquire own-



- 23 (a) IN GENERAL.—The consumer shall acquire own
- ership of the property that is the subject of the rental-
- 25 purchase agreement, and the rental-purchase agreement



- 1 shall terminate, upon compliance by the consumer with the
- 2 requirements of subsection (b) or any early payment op-
- 3 tion provided in the rental purchase agreement, and upon
- 4 payment of any past due payments and fees, as permitted
- 5 in regulation by the Board.
- 6 "(b) Payment of Total Cost.—The consumer
- 7 shall acquire ownership of the rental property upon pay-
- 8 ment of the total cost of the rental-purchase agreement,
- 9 as such term is defined in section 1001(17), and as dis-
- 10 closed to the consumer in the rental-purchase agreement
- 11 pursuant to section 1004(a).
- 12 "(c) Additional Fees Prohibited.—A merchant
- 13 shall not require the consumer to pay, as a condition for
- 14 acquiring ownership of the property that is the subject of
- 15 the rental-purchase agreement, any fee or charge in addi-
- 16 tion to, or in excess of, the regular periodic payments re-
- 17 quired by subsection (b), or any early purchase option
- 18 amount provided in the rental-purchase agreement, as ap-
- 19 plicable. A requirement that the consumer pay an unpaid
- 20 late charge or other fee or charge which the merchant has
- 21 previously billed to the consumer shall not constitute an
- 22 additional fee or charge for purposes of this subsection.
- 23 "(d) Transfer of Ownership Rights.—Upon
- 24 payment by the consumer of all payments necessary to ac-
- 25 quire ownership under subsection (b) or any early pur-

1	chase option amount provided in the rental-purchase
2	agreement, as appropriate, the merchant shall—
3	"(1) deliver, or mail to the consumer's last
4	known address, such documents or other instru-
5	ments, which the Board has determined by regula-
6	tion, are necessary to acknowledge full ownership by
7	the consumer of the property acquired pursuant to
8	the rental-purchase agreement; and
9	"(2) transfer to the consumer the unexpired
10	portion of any warranties provided by the manufac-
11	turer, distributor, or seller of the property, which
12	shall apply as if the consumer were the original pur-
13	chaser of the property, except where such transfer is
14	prohibited by the terms of the warranty.
15	"SEC. 1007. PROHIBITED PROVISIONS.
16	"A rental-purchase agreement may not contain—
17	"(1) a confession of judgment;
18	"(2) a negotiable instrument;
19	"(3) a security interest or any other claim of a
20	property interest in any goods, except those goods
21	the use of which is provided by the merchant pursu-
22	ant to the agreement;

"(4) a wage assignment;

1	"(5) a provision requiring the waiver of any
2	legal claim or remedy created by this title or other
3	provision of Federal or State law;
4	"(6) a provision requiring the consumer, in the
5	event the property subject to the rental-purchase
6	agreement is lost, stolen, damaged, or destroyed, to
7	pay an amount in excess of the least of—
8	"(A) the fair market value of the property
9	as determined by the Board in regulation;
10	"(B) any early purchase option amount
11	provided in the rental-purchase agreement; or
12	"(C) the actual cost of repair, as appro-
13	priate;
14	"(7) a provision authorizing the merchant, or a
15	person acting on behalf of the merchant, to enter the
16	consumer's dwelling or other premises without ob-
17	taining the consumer's consent or to commit any
18	breach of the peace in connection with the reposses-
19	sion of the rental property or the collection of any
20	obligation or alleged obligation of the consumer aris-
21	ing out of the rental-purchase agreement;
22	"(8) a provision requiring the purchase of in-
23	surance or liability damage waiver to cover the prop-
24	erty that is the subject of the rental-nurchase acree.



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- 1 ment, except as permitted by the Board in regula-2 tion;
- "(9) a provision requiring the consumer to pay more than 1 late fee or charge for an unpaid or delinquent periodic payment, regardless of the period in which the payment remains unpaid or delinquent, or to pay a late fee or charge for any periodic payment because a previously assessed late fee has not

10 "SEC. 1008. STATEMENT OF ACCOUNTS.

been paid in full.

- "Upon request of a consumer, a merchant shall pro-
- 12 vide a statement of the consumer's account. If a consumer
- 13 requests a statement for an individual account more than
- 14 4 times in any 12-month period, the merchant may charge
- 15 a reasonable fee for the additional statements.

16 "SEC. 1009. RENEGOTIATIONS AND EXTENSIONS.

- 17 "(a) Renegotiations.—A renegotiation occurs
- 18 when a rental-purchase agreement is satisfied and re-
- 19 placed by a new agreement undertaken by the same con-
- 20 sumer. A renegotiation requires new disclosures, except as
- 21 provided in subsection (c).
- 22 "(b) Extensions.—An extension is an agreement by
- 23 the consumer and the merchant, to continue an existing
- 24 rental-purchase agreement beyond the original end of the

1	payment schedule, but does not include a continuation
2	that is the result of a renegotiation.
3	"(c) Exceptions.—New disclosures are not required
4	for the following, even if they meet the definition of a re-
5	negotiation or an extension:
6	"(1) A reduction in payments.
7	"(2) A deferment of 1 or more payments.
8	"(3) The extension of a rental-purchase agree-
9	ment.
10	"(4) The substitution of property with property
11	that has a substantially equivalent or greater eco-
12	nomic value provided the rental-purchase cost does
13	not increase.
14	"(5) The deletion of property in a multiple-item
15	agreement.
16	"(6) A change in rental period provided the
17	rental-purchase cost does not increase.
18	"(7) An agreement resulting from a court pro-
19	ceeding.
20	"(8) Any other event described in regulations
21	prescribed by the Board.
22	"SEC. 1010. POINT-OF-RENTAL DISCLOSURES.
23	"(a) In General.—For any item of property or set
24	of items displayed or offered for rental-purchase, the mer-

25 chant shall display on or next to the item or set of items

1	a card, tag, or label that clearly and conspicuously dis-
2	closes the following:
3	"(1) A brief description of the property.
4	"(2) Whether the property is new or used.
5	"(3) The cash price of the property.
6	"(4) The amount of each rental payment.
7	"(5) The total number of rental payments nec-
8	essary to acquire ownership of the property.
9	"(6) The rental-purchase cost.
10	"(b) Form of Disclosure.—
11	"(1) IN GENERAL.—A merchant may make the
12	disclosure required by subsection (a) in the form of
13	a list or catalog which is readily available to the con-
14	sumer at the point of rental if the merchandise is
15	not displayed in the merchant's showroom or if dis-
16	playing a card, tag, or label would be impractical
17	due to the size of the merchandise.
18	"(2) CLEARLY AND CONSPICUOUSLY.—As used
19	in this section, the term 'clearly and conspicuously'
20	means that information required to be disclosed to
21	the consumer shall appear in a type size, promi-
22	nence, and location as to be noticeable, readable,

and comprehensible to an ordinary consumer.

ı	"CTC	1011	PENTAI	DITECHASE	ADVERTISING

- 2 "(a) IN GENERAL.—If an advertisement for a rental-
- 3 purchase transaction refers to or states the amount of any
- 4 payment for any specific item or set of items, the mer-
- 5 chant making the advertisement shall also clearly and con-
- 6 spicuously state in the advertisement the following for the
- 7 item, or set of items, advertised:
- 8 "(1) The transaction advertised is a rental-pur-
- 9 chase agreement.
- 10 "(2) The amount, timing, and total number of
- 11 rental payments necessary to acquire ownership
- under the rental-purchase agreement.
- "(3) The amount of the rental-purchase cost.
- 14 "(4) To acquire ownership of the property the
- consumer must pay the rental-purchase cost plus ap-
- plicable taxes.
- 17 "(5) Whether the stated payment amount and
- advertised rental-purchase cost is for new or used
- 19 property.
- 20 "(b) Prohibition.—An advertisement for a rental-
- 21 purchase agreement shall not state or imply that a specific
- 22 item, or set of items, is available at specific amounts or
- 23 terms unless the merchant usually and customarily offers,
- 24 or will offer, the item or set of items at the stated amounts
- 25 or terms.
- 26 "(e) CLEARLY AND CONSPICUOUSLY.—

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1	"(1) In general.—For purposes of this sec-
2	tion, the term 'clearly and conspicuously' means that
3	required disclosures shall be presented in a type,
4	size, shade, contrast, prominence, location, and man-
5	ner, as applicable to different mediums for adver-
6	tising, so as to be readily noticeable and comprehen-
7	sible to the ordinary consumer.

- "(2) REGULATORY GUIDANCE.—The Board shall prescribe regulations on principles and factors to meet the clear and conspicuous standard as appropriate to print, video, audio, and computerized advertising, reflecting the principles and factors typically applied in each medium by the Federal Trade Commission.
- "(3) LIMITATION.—Nothing contrary to, inconsistent with, or in mitigation of, the required disclosures shall be used in any advertisement in any medium, and no audio, video, or print technique shall be used that is likely to obscure or detract significantly from the communication of the disclosures.

21 "SEC. 1012. CIVIL LIABILITY.

"(a) In General.—Except as otherwise provided in section 1013, any merchant who fails to comply with any requirement of this title with respect to any consumer is liable to such consumer as provided for leases in section



- 1 130. For purposes of this section, the term 'creditor' as
- 2 used in section 130 shall include a 'merchant', as defined
- 3 in section 1001.
- 4 "(b) Jurisdiction of Courts; Limitation on Ac-
- 5 TIONS.—
- 6 "(1) IN GENERAL.—Notwithstanding section
- 7 130(e), any action under this section may be
- 8 brought in any United States district court, or in
- 9 any other court of competent jurisdiction, before the
- end of the 1-year period beginning on the date the
- last payment was made by the consumer under the
- rental-purchase agreement.
- 13 "(2) RECOUPMENT OR SET-OFF.—This sub-
- section shall not bar a consumer from asserting a
- violation of this title in an action to collect an obli-
- gation arising from a rental-purchase agreement,
- which was brought after the end of the 1-year period
- described in paragraph (1) as a matter of defense by
- recoupment or set-off in such action, except as oth-
- 20 erwise provided by State law.

21 "SEC. 1013. ADDITIONAL GROUNDS FOR CIVIL LIABILITY.

- 22 "(a) Individual Cases With Actual Damages.—
- 23 Any merchant who fails to comply with any requirements
- 24 imposed under section 1010 or 1011 with respect to any
- 25 consumer who suffers actual damage from the violation



1	shall be hable to such consumer as provided in section
2	130.
3	"(b) Pattern or Practice of Violations.—If a
4	merchant engages in a pattern or practice of violating any
5	requirement imposed under section 1010 or 1011, the
6	Federal Trade Commission or an appropriate State attor-
7	ney general, in accordance with section 1016, may initiate
8	an action to enforce sanctions against the merchant,
9	including—
10	"(1) an order to cease and desist from such
11	practices; and
12	"(2) a civil money penalty of such amount as
13	the court may impose, based on such factors as the
14	court may determine to be appropriate.
15	"SEC. 1014. LIABILITY OF ASSIGNEES.
16	"(a) Assignees Included.—For purposes of sec-
17	tion 1013, and this section, the term 'merchant' includes
18	an assignee of a merchant.
19	"(b) Liabilities of Assignees.—
20	"(1) APPARENT VIOLATION.—An action under
21	section 1012 or 1013 for a violation of this title may
22	be brought against an assignee only if the violation

is apparent on the face of the rental-purchase agree-

ment to which it relates.

23

1	"(2) Apparent violation defined.—For
2	purposes of this subsection, a violation that is appar-
3	ent on the face of a rental-purchase agreement in-
4	cludes a disclosure that can be determined to be in-
5	complete or inaccurate from the face of the agree-
6	ment.
7	"(3) Involuntary assignment.—An assignee
8	has no liability in a case in which the assignment is
9	involuntary.
10	"(4) Rule of construction.—No provision
11	of this section shall be construed as limiting or alter-
12	ing the liability under section 1012 or 1013 of a
13	merchant assigning a rental-purchase agreement.
14	"(b) Proof of Disclosure.—In an action by or
15	against an assignee, the consumer's written acknowledg-
16	ment of receipt of a disclosure, made as part of the rental-
17	purchase agreement, shall be conclusive proof that the dis-
18	closure was made, if the assignee had no knowledge that
19	the disclosure had not been made when the assignee ac-
20	quired the rental-purchase agreement to which it relates.
21	"SEC. 1015. REGULATIONS.
22	"(a) In General.—The Board shall prescribe regu-
23	lations as necessary to carry out the purposes of this title,
24	to prevent its circumvention, and to facilitate compliance

25 with its requirements.

1	"(b) Model Disclosure Forms.—The Board may
2	publish model disclosure forms and clauses for common
3	rental-purchase agreements to facilitate compliance with
4	the disclosure requirements of this title and to aid the con-
5	sumer in understanding the transaction by utilizing read-
6	ily understandable language to simplify the technical na-
7	ture of the disclosures. In devising such forms, the Board
8	shall consider the use by merchants of data processing or
9	similar automated equipment. Nothing in this title may
10	be construed to require a merchant to use any such model
11	form or clause prescribed by the Board under this section.
12	A merchant shall be deemed to be in compliance with the
13	requirement to provide disclosure under section 1003(a)
14	if the merchant—
15	"(1) uses any appropriate model form or clause
16	as published by the Board; or
17	"(2) uses any such model form or clause and
18	changes it by—
19	"(A) deleting any information which is not
20	required by this title; or
21	"(B) rearranging the format, if in making
22	such deletion or rearranging the format, the
23	merchant does not affect the substance, clarity,
24	or meaningful sequence of the disclosure.



- 1 "(c) Effective Date of Regulations.—Any reg-
- 2 ulation prescribed by the Board, or any amendment or in-
- 3 terpretation thereof, shall not be effective before the Octo-
- 4 ber 1 that follows the date of publication of the regulation
- 5 in final form by at least 6 months. The Board may at
- 6 its discretion lengthen that period of time to permit mer-
- 7 chants to adjust to accommodate new requirements. The
- 8 Board may also shorten that period of time, notwith-
- 9 standing the first sentence, if it makes a specific finding
- 10 that such action is necessary to comply with the findings
- 11 of a court or to prevent unfair or deceptive practices. In
- 12 any case, merchants may comply with any newly pre-
- 13 scribed disclosure requirement prior to its effective date.
- 14 "SEC. 1016. ENFORCEMENT.
- 15 "(a) Federal Enforcement.—Compliance with
- 16 the requirements imposed under this title shall be enforced
- 17 under the Federal Trade Commission Act (15 U.S.C. 41
- 18 et seq.), and a violation of any requirements imposed
- 19 under this title shall be deemed a violation of a require-
- 20 ment imposed under that Act. All of the functions and
- 21 powers of the Federal Trade Commission under the Fed-
- 22 eral Trade Commission Act are available to the Commis-
- 23 sion to enforce compliance by any person with the require-
- 24 ments of this title, irrespective of whether that person is

1	engaged in commerce or meets any other jurisdictional
2	test in the Federal Trade Commission Act.
3	"(b) State Enforcement.—
4	"(1) IN GENERAL.—An action to enforce the re-
5	quirements imposed by this title may also be
6	brought by the appropriate State attorney general in
7	any appropriate United States district court, or any
8	other court of competent jurisdiction.
9	"(2) Prior written notice.—
10	"(A) IN GENERAL.—The State attorney
11	general shall provide prior written notice of any
12	such civil action to the Federal Trade Commis-
13	sion and shall provide the Commission with a
14	copy of the complaint.
15	"(B) Emergency action.—If prior notice
16	is not feasible, the State attorney general shall
17	provide notice to the Commission immediately
18	upon instituting the action.
19	"(3) FTC Intervention.—The Commission
20	may—
21	"(A) intervene in the action;
22	"(B) upon intervening—
23	"(i) remove the action to the appro-
24	priate United States district court, if it
25	was not originally brought there; and



1	(11) be heard on all matters arising in
2	the action; and
3	"(C) file a petition for appeal.
4	"SEC. 1017. CRIMINAL LIABILITY FOR WILLFUL AND KNOW-
5	ING VIOLATION.
6	"Whoever willfully and knowingly gives false or inac-
7	curate information or fails to provide information which
8	he is required to disclose under the provisions of this title
9	or any regulation issued thereunder shall be subject to the
10	penalty provisions as provided in section 112.
11	"SEC. 1018. RELATION TO OTHER LAWS.
12	"(a) Relation to State Law.—
13	"(1) No effect on consistent state
14	LAWS.—Except as otherwise provided in subsection
15	(b) and section 1006(e), this title does not annul,
16	alter, or affect in any manner the meaning, scope or
17	applicability of the laws of any State relating to
18	rental-purchase agreements, except to the extent
19	those laws are inconsistent with any provision of this
20	title, and then only to the extent of the inconsist-
21	ency.
22	"(2) Determination of inconsistency.—
23	Upon its own motion or upon the request of an in-
24	terested party, which is submitted in accordance
25	with procedures prescribed in regulations of the

1	Board, the Board shall determine whether any such
2	inconsistency exists. If the Board determines that a
3	term or provision of a State law is inconsistent, mer-
4	chants located in that State need not follow such
5	term or provision and shall incur no liability under
6	the law of that State for failure to follow such term
7	or provision, notwithstanding that such determina-
8	tion is subsequently amended, rescinded, or deter-
9	mined by judicial or other authority to be invalid for
10	any reason.
11	"(3) Greater protection under state
12	LAW.—Except as provided in subsection (b), for pur-
13	poses of this section, a term or provision of a State
14	law is not inconsistent with the provisions of this
15	title if the term or provision affords greater protec-
16	tion and benefit to the consumer than the protection
17	and benefit provided under this title as determined
18	by the Board, on its own motion or upon the peti-
19	tion of any interested party.
20	"(b) STATE LAWS RELATING TO CHARACTERIZATION
- 1	

OF TRANSACTION.—Notwithstanding the provisions of

22 subsection (a), this title shall supersede any State law

23 that—

 $\lq\lq(1)$ regulates a rental-purchase agreement as a 24

25 security interest, credit sale, retail installment sale,



1	conditional sale or any other form of consumer cred-
2	it, or that imputes to a rental-purchase agreement
3	the creation of a debt or extension of credit, or
4	"(2) requires the disclosure of a percentage rate
5	calculation, including a time-price differential, an
6	annual percentage rate, or an effective annual per-
7	centage rate.
8	"(c) Relation to Federal Trade Commission
9	ACT.—No provision of this title shall be construed as lim-
10	iting, superseding, or otherwise affecting the applicability
11	of the Federal Trade Commission Act to any merchant
12	or rental-purchase transaction.
13	"SEC. 1019. EFFECT ON GOVERNMENT AGENCIES.

14 "No civil liability or criminal penalty under this title may be imposed on the United States or any of its depart-15 ments or agencies, any State or political subdivision, or 16 any agency of a State or political subdivision. 17

18 "SEC. 1020. COMPLIANCE DATE.

19 "Compliance with this title shall not be required until 6 months after the date of the enactment of the Consumer 20 21 Rental Purchase Agreement Act. In any case, merchants may comply with this title at any time after such date 23 of enactment.".